

Message Text

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C O N F I D E N T I A L SECTION 1 OF 2 YAOUNDE 1399

STADIS

E.O. 11652: GDS

TAGS: AMGT, PFOR, CM, US

SUBJECT: PARM - ANNUAL POLICY AND RESOURCE ASSESSMENT - PART II -
RESOURCE ASSESSMENTS

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(D) 5-53 50086 (E) STATE 47671 (F) YAOUNDE 1376 (G) YAOUNDE 1158

1. STATE

A. POLITICAL: THE AMBASSADOR'S OVERVIEW EXPLAINS QUITE THOROUGHLY US POLITICAL COURSES IN CAMEROON AND HOW WE HAVE PURSUED THEM (REFTEL F). IN TERMS OF US POLITICAL INTERESTS THE MISSION HAS BEEN SUCCESSFUL IN ENCOURAGING CAMEROON TO CONTINUE TO PLAY A MODERATE, INFLUENTIAL AND BASICALLY PRO-WESTERN ROLE IN THE REGION, CONTINENT AND INTERNATIONAL FORA. WHILE OUR INTERESTS WILL NEVER COMPLETELY COINCIDE, THE AREAS OF DIFFERENCES HAVE AT LEAST FOR TIME BEING BEEN NARROWED AND DISAGREEMENT ON A SPECIFIC ISSUE IS NOT PERMITTED TO SPOIL THE WHOLE RELATIONSHIP. CAMEROON EXERCISED A LEADERSHIP ROLE AT THE COLOMBO NON-ALIGNED SUMMIT WHICH EVENTUALLY RESULTED IN THE KOREAN AND PUERTO RICAN ISSUES BEING DROPPED FROM THE UNGA AGENDA. WE HAVE BEEN MORE RESPONSIVE TO CAMEROON'S PERCEIVED
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DEVELOPMENT AND SECURITY NEEDS. IN A LARGE MEASURE GURC'S RESPONSIVENESS MAY BE DUE TO INCREASED ACCESS, FOR WHICH WE HAD TO WORK VERY HARD. HOWEVER, THIS IMPROVED ACCESS ALSO REQUIRES MORE MAN-HOURS TO BE DEVOTED TO POLITICAL WORK. ONLY THE AMBASSADOR, DCM AND POL OFF HAVE BEEN AVAILABLE TO PURSUE OUR INTERESTS. AS A RESULT, SOME OF THE LESS-PRESSING POLITICAL MATTERS SUCH AS THE BIO FILES HAVE NOT BEEN KEPT

UP AND MORE ROUTINE BACKGROUND REPORTING HAS NOT BEEN UNDERTAKEN. WITH THE ARRIVAL OF AN ADDITIONAL JOT IN MARCH, IT IS HOPED THAT THE BIO FILES AND BACKGROUND REPORTING CAN BE BROUGHT UP TO DATE. BUT, IN VIEW OF INCREASED US INTERESTS IN CAMEROON, THERE IS NEED FOR A MIDDLE-LEVEL POLITICAL OFFICER (SEE PART III FOR DISCUSSION).

B. ECONOMIC/COMMERCIAL: ALTHOUGH CAMEROON'S ECONOMY IS STRUCTURALLY SOUND, IT IS STAGNANT. UNEMPLOYMENT IS GROWING. INFLATION, WHILE RELATIVELY WELL CONTROLLED BY THE GOVERNMENT, IS STILL STEADILY REDUCING WORKERS' REAL INCOME. GDP IS BARELY KEEPING AHEAD OF POPULATION GROWTH. IF CAMEROON IS TO MAINTAIN ITS RELATIVE DOMESTIC TRANQUILITY, ECONOMIC GROWTH WILL HAVE TO SHOW A SIGNIFICANT INCREASE DURING THE NEXT FEW YEARS. JOBS MUST BE CREATED. ALTHOUGH DEBT SERVICE IS NOT A PROBLEM AT THIS TIME, GURC WILL NEED IMPROVED FISCAL CONTROL AND IMF GUIDANCE TO PREVENT POSSIBLE DEBT PROBLEMS BY EARLY 1980'S

US GOVERNMENT POLICY HAS A DIRECT EFFECT ON CAMEROON'S ECONOMY IN SEVERAL WAYS. (A) CAMEROON'S ECONOMIC GROWTH IS SEVERELY HAMPERED BY A LACK OF SUFFICIENT INFRASTRUCTURE. AID'S RECENT DECISION TO INCLUDE \$7.5 MILLION FOR THE TRANSCAM III RAILROAD PROJECT IS A VITAL FIRST STEP IN CONTRIBUTING TO THE BREAKING OF THE PRESENT TRANSPORTATION BOTTLENECK CRIPPLING RURAL, AGROINDUSTRIAL AND INDUSTRIAL DEVELOPMENT THROUGHOUT CAMEROON. (B) CAMEROON BADLY NEEDS AND STRONGLY ENCOURAGES FOREIGN INVESTMENT. THE DEPARTMENTS OF STATE AND COMMERCE SHOULD DO MORE TO ENCOURAGE US INVESTMENT IN CAMEROON. WHILE WE RECOGNIZE COMMERCE'S MANDATE TO SELL

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US PRODUCTS, WITH NO US INVESTMENT FUNDS, MAJOR SALES OF US GOODS ARE DIFFICULT. SECOND, OPIC'S RATHER OVERLY CONSERVATIVE APPROACH DUE TO THEIR CONGRESSIONALLY MANDATED NEED TO SHOW A PROFIT SERVES TO DISCOURAGE US INVESTMENT EVEN WHEN PRIVATE AMERICAN FIRMS CONSIDER A PROJECT FEASIBLE (E.G., MBANDJOCK RICE PROJECT). IF OUR OBJECTIVE IS TO ENCOURAGE AMERICAN INVESTMENT AS A MEANS TO ECONOMIC GROWTH AND STABILITY, A MORE LIBERAL APPROACH SHOULD BE TAKEN. (C) AS A MODERATE MEMBER IN GOOD STANDING OF THE "THIRD WORLD," CAMEROON PARTICIPATES IN INTERNATIONAL CONFERENCES ON ECONOMIC PROBLEMS AND IS REPRESENTED ON TWO COMMISSIONS OF THE CIEC.

WHILE MODERATE AND REALISTIC IN ITS APPROACH, THE CAMEROON GOVERNMENT EXPECTS THE US GOVERNMENT TO RECOGNIZE THE PROBLEMS FACED BY COUNTRIES LIKE CAMEROON AND TO MAKE THE NECESSARY CONCESSIONS NEEDED TO ENCOURAGE ECONOMIC AND POLITICAL STABILITY. COMMODITY POLICY AND PROTECTION OF EARNINGS FROM EXPORTS ARE OF PRIMARY IMPORTANCE. WHILE WE ENCOURAGE "FREE MARKETS" WHERE WE CAN USE OUR ECONOMIC POWER, CAMEROON HAS NO POWER,

CAN'T TAKE THE SHOCKS, AND IS FIRMLY SUPPORTIVE OF INCREASED PRICE CONTROL. WE SHOULD BE MORE FORTHCOMING ON A MUTUALLY AGREEABLE BASIS FOR INCREASED STABILITY IN INTERNATIONAL COMMODITY MARKETS.

THERE IS NO REAL NEED FOR INCREASED ALLOCATION OF RESOURCES TO THE TWO-MAN ECON/COMM SECTION AT THIS TIME. BUT IT IS OPERATING AT ABOUT CAPACITY AND MANY SIGNIFICANT INCREASE IN AMERICAN ECONOMIC OR COMMERCIAL INTEREST WOULD REQUIRE ADDITIONAL MANPOWER. HOWEVER, THERE IS NEED TO HAVE A FULL-TIME CONSULATE COMMERCIAL ASSISTANT IN DOUALA PURSUANT TO THE 1974 INSPECTORS' RECOMMENDATIONS. BY FY 79 THE EMBASSY RECOMMENDS THAT THE DEPARTMENT ASSIGN A JOT OR ECONOMIC/COMMERCIAL OFFICER TO THE DOUALA CONSULATE IN ORDER TO TAKE BETTER ADVANTAGE OF THE COMMERCIAL OPPORTUNITIES WHICH EXIST IN THE COMMERCIAL CAPITAL WHERE EIGHTY-FIVE PER CENT OF THE BANKING BUSINESS TAKES PLACE. SEE PART III.

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C. CONSULAR: THE CONSULAR FUNCTION IS CARRIED OUT BY A JUNIOR OFFICER (USUALLY A JOT) WHO ALSO SUPERVISES THE SELF-HELP PROGRAM. DUE TO THE INCREASE IN CAMEROONIANS GOING TO THE US AND NUMBER OF VISITORS AS WELL AS AMERICANS ASSIGNED TO POST, THE CONSULAR WORKLOAD HAS INCREASED DRAMATICALLY OVER THE PAST YEAR. THIS INCREASED NUMBER OF VISITORS BETWEEN THE TWO COUNTRIES WEAVES MORE EXTENSIVE AND VISIBLE NETWORKS OF BILATERAL AND MULTILATERAL INTERDEPENDENCE BETWEEN THE TWO COUNTRIES.

D. ADMINISTRATION. THE ADMINISTRATIVE STAFF OF THE EMBASSY IS HARD-PRESSED TO PROVIDE THE REQUIRED SERVICES TO THE MISSION DUE TO THE INCREASED NUMBER OF AMERICANS IN THE MISSION, PARTICULARLY AID, WITHOUT ANY INCREASE IN ADMINISTRATIVE PERSONNEL. AS A RESULT THE ADMINISTRATIVE STAFF IS UNABLE TO COPE EFFECTIVELY WITH ITS INCREASED RESPONSIBILITIES. SINCE FAILURE TO DELIVER ADMINISTRATIVE SERVICES PROMPTLY TENDS TO AFFECT THE EFFICIENCY OF THE WHOLE MISSION, IT IS BECOMING INCREASINGLY APPARENT THAT ADDITIONAL LOCAL PERSONNEL ARE REQUIRED (SEE PART III).

E. COMMUNICATIONS. COMMUNICATIONS STAFFED BY FOUR AMERICANS AND THREE SUPPORT LOCALS IN MAILROOM AND TELEPHONE-RECEPTIONIST IS AT THE MINIMUM REQUIRED TO CARRY OUT THEIR ASSIGNED TASKS. THE NUMBER OF MESSAGES AND WORD GROUPS PROCESSED HAS MORE THAN DOUBLED IN THE PAST YEAR AND PROLONGED ABSENCES DUE TO ILLNESSES OR LEAVE OF ONE COMMUNICATOR LEADS TO INCREASINGLY HEAVY WORKLOAD ON THE PERSON LEFT BEHIND.

F. SECURITY. THE MSG IS CURRENTLY AT MINIMUM STRENGTH TO PROVIDE

FOR ADEQUATE WATCH STANDERS. HOWEVER, WHENEVER SOMEONE IS SENT TDY AND OTHERS ARE ON LEAVE, THE NCOIC IS REQUIRED TO STAND WATCH.

G. RNO - THE REGIONAL NURSING OFFICER SERVES THREE OTHER
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COUNTRIES UNDER THE SUPERVISION OF THE RMO. IN VIEW LOCAL LACK OF ADEQUATE MEDICAL FACILITIES, SERVICES OF AN AMERICAN NURSE ARE REQUIRED.

H. RBFO. THE REGIONAL BUDGET AND FISCAL OFFICE WAS ESTABLISHED DURING THE LAST FY AND TAKES CARE OF THREE ADDITIONAL COUNTRIES. THE TWO AMERICANS ARE NECESSARY IN ORDER THAT ONE CAN BE FREE TO TRAVEL TO SERVICED POSTS. HE FIVE LOCAL EMPLOYEES ARE THE MINIMUM CONSIDERED NECESSARY THE THE DEPARTMENT.

2. OTHER AGENCY PROGRAMS AND RESOURCE LEVELS.

A. AID. DURING THE BALANCE OF PRESENT FY AND FY78 AND 79, AID PROGRAMS IN CAMEROON WILL REFLECT THE FOLLOWING EMPHASES AND TRENDS:

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C O N F I D E N T I A L SECTION 2 OF 2 YAOUNDE 1399

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SUPPORT OF GURC EFFORTS TO ACCELERATE SOCIAL AND ECONOMIC DEVELOPMENT IN THE POOREST SECTIONS OF THE COUNTRY - PRIMARILY

IN THE NORTH AND THE EAST. FOR EXAMPLE, THERE APPEARS TO BE MUTUAL INTEREST IN DEVELOPING A MULTI-DONOR INTEGRATED HEALTH SERVICES PROJECT FOR THE NORTHERN AND EASTERN PROVINCES. WE HOPE TO SIGN AN AGREEMENT THIS YEAR FOR AN INTEGRATED LIVESTOCK AND AGRICULTURE PROJECT FOR THE FAR NORTHERN SECTION OF THE COUNTRY. SUCH PROGRAMS WILL DIRECTLY BENEFIT THE RURAL POOR.

SELECTIVE EMPHASIS ON DEVELOPING FUNCTIONALLY, RATHER THAN GEOGRAPHICALLY, ORIENTED PROGRAMS WHICH ADDRESS MAJOR PROBLEMS AFFECTING THE RURAL POOR OR WHICH ENHANCE THE GOVERNMENT'S ABILITY TO DEAL WITH SUCH PROBLEMS. THUS, WE EXPECT THAT NUTRITION PROBLEMS AND STRUCTURES FOR LINKING NATIONAL INSTITUTIONS TO THE PEOPLE (E.G., COOPERATIVES, AGRICULTURAL EXTENSION AND THE COMMUNITY DEVELOPMENT SERVICE) WILL DEVELOP AS NEW AREAS OF COOPERATION WITH THE GURC.

DEVELOPMENT OF MORE INTEGRATED AND SHARPLY FOCUSED SECTORAL PROGRAMS CONSISTING OF LARGER, MUTUALLY REINFORCING PROJECTS. TO ACHIEVE THIS, WHILE AT THE SAME TIME BEING MORE RESPONSIVE TO GURC PRIORITIES, WE ARE TAKING STEPS WITH THE MINISTRY OF ECONOMY AND PLAN TO OPEN A COMPREHENSIVE DIALOGUE AIMED AT IDENTIFYING THE AREAS WHERE AID PROGRAMMING REQUIREMENTS AND GURC PRIORITIES ARE MOST

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COMPATIBLE AND LOOKING TOWARD THE JOINT DEVELOPMENT OF PROJECTS IN THESE AREAS.

CONTINUED EMPHASIS ON THE AGRICULTURE AND RURAL DEVELOPMENT, HEALTH AND HUMAN RESOURCES SECTORS WITH APPROPRIATE PROVISION FOR CONTINUATION OF US PARTICIPATION WITH OTHER DONORS IN THE DEVELOPMENT OF THE VITALLY IMPORTANT TRANSCAM III RAILWAY LINK, THE GURC'S TOP PRIORITY DEVELOPMENT PROJECT TO ELIMINATE THE BOTTLENECK IN GETTING GOODS AND PRODUCE FROM THE RURAL POPULATION SERVED BY THE US SUPPORTED TRANSCAM I AND II, AND ALSO LANDLOCKED CHAD AND CAE.

RESOURCE REQUIREMENTS: GRANTS FOR TECHNICAL ASSISTANCE ARE EXPECTED TO RISE FROM 3.1 MILLION IN FY-1977 TO SOME 5 MILLION IN FY-1978 AND TO BETWEEN 5 AND 8 MILLION IN FY-1979. OVER THE NEXT THREE YEARS, WE ENVISION LOANS TO THE GOVERNMENT AMOUNTING TO \$30-35 MILLION. TEN MILLION DOLLARS, ALREADY AUTHORIZED, IS IN THE FORM OF A HOUSING GUARANTY WHICH WILL FUND GOVERNMENT SPONSORED SITES AND SERVICES OPERATIONS AIMED AT PROVIDING LOW-COST HOUSING TO THE URBAN POPULATION. SEVEN AND A HALF MILLION DOLLARS PROGRAMMED FOR FY 78 AND POSSIBLE ADDITIONAL FUNDS IN FY 79 OR 80 WILL PROVIDE FOR US PARTICIPATION IN FINANCING THE RE-ALIGNMENT AND REPAIR OF THE DOUALA-YAOUNDE LINK OF THE TRANSCAMEROON RAILROAD. THE REMAINING \$5-10 MILLION REPRESENTS ONE OR TWO LOANS IN RURAL DEVELOPMENT, HEALTH OR HUMAN RESOURCES SECTORS.

PROBLEMS: BACKSTOPPING OF OUR ASSISTANCE PROGRAMS HAS GENERALLY BEEN GOOD. HOWEVER, THE AID AFRICA BUREAU WAS RECENTLY REORGANIZED AND SOME OF THE TRADITIONAL FUNCTIONS OF THE

DESKS WERE SHIFTED TO OTHER UNITS. THE CONFUSION GENERATED BY NEW ROLES AND LINES OF AUTHORITY COUPLED WITH A SIGNIFICANT INFUX OF NEW STAFF HAS AFFECTED THE BUREAU'S ABILITY TO RESPOND TO MISSION NEEDS IN A TIMELY MANNER.

B. USIA (CU-CULTURAL EXCHANGE). THE CULTURAL EXCHANGE PROGRAM IN CAMEROON IS A VICTIM OF ITS OWN SUCCESS. DUE TO INCREASED ACCESS TO HIGHEST LEVELS OF GURC, THE POST HAS SUCCEEDED IN NEGOTIATING EXPANDED POSSIBILITIES FOR REACHING KEY CAMEROONIANS IN POSITIONS
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OF INFLUENCE THROUGH CULTURAL EXCHANGE PROGRAMS. WE ARE NOW ABLE SECURE AS GRANTEES SOME OF PRESENT TOP LEADERSHIP (ADVISORS TO PRESIDENT AND GOVERNORS) AND RISING TECHNOCRATS AND MANAGERS (PRESIDENT OF CHAMBER OF COMMERCE) FROM WHOM WE BELIEVE FUTURE TOP LEADERSHIP WILL BE DRAWN. HOWEVER, IN ORDER TAKE BETTER ADVANTAGE OF THIS OPPORTUNITY THE CU BUDGET SHOULD BE INCREASED FROM THE PRESENT \$100,000 TO \$175,000. THE REQUESTED INCREASE IS IN LINE WITH PRESENT FY 77 SHORT-FALL OF FUNDS AND INCLUDES \$25,000 FOR THIRD FULBRIGHT PROFESSOR AND APPROXIMATELY SEVEN ADDITIONAL IV'S PLUS SPECIALIST PROGRAMS. THE POST FEELS THAT THE QUALITY OF IV NOMINEES HAS BEEN SIGNIFICANTLY ENHANCED TO LEVEL WHICH JUSTIFIES THE INCREASE IN PROGRAM IN ORDER EXPOSE MORE KEY CAMEROONIANS TO US. OTHER RESOURCES ARE CONSIDERED ADEQUATE FOR CARRYING OUT US OBJECTIVES.

C. PEACE CORPS. DURING FY 77 THE PEACE CORPS PROGRAM CONTINUED TO HAVE A DISCERNIBLE IMPACT ON CAMEROON'S ECONOMIC AND SOCIAL DEVELOPMENT. DUE TO A SIGNIFICANT INCREASE IN GURC REQUESTS FOR PEACE CORPS MATH AND SCIENCE INSTRUCTORS AS WELL AS AN UNUSUALLY HIGH THIRD YEAR EXTENSION RATE, THE VOLUNTEER-YEAR FIGURE FOR FY 77 (80 VOLUNTEER-YEARS) WAS SLIGHTLY HIGHER THAN PROJECTED IN THE 1976 PARA.

DURING FY 78 AND FY 79 PEACE CORPS WILL CONTINUE TO GIVE PRIORITY TO PROJECTS WHICH ARE RELEVANT TO IMPROVING THE STANDARD OF LIVING OF CAMEROON'S RURAL POPULATION. MORE THAN 65 PERCENT OF THE VOLUNTEERS SERVING IN CAMEROON WILL BE ASSIGNED TO PROJECTS IN THE AGRICULTURE AND HEALTH SECTORS. PEACE CORPS VOLUNTEERS WILL ALSO BE INVOLVED IN THE EDUCATION SECTOR; HOWEVER, THE GRADUAL PHASE-OUT OF PEACE CORPS ENGLISH LANGUAGE TEACHERS WHICH BEGAN IN 1975 WILL BE CONTINUED. THE EMPHASIS IN EDUCATION DURING THE NEXT TWO YEARS WILL BE PLACED ON ENGLISH LANGUAGE TEACHER TRAINING AND ON MATH AND SCIENCE TEACHING AT THE SECONDARY LEVEL. FY 78-79 WILL BE A PERIOD OF GROWTH FOR PEACE CORPS LARGELY AS A RESULT OF A RURAL HEALTH EDUCATION PROJECT IN WHICH USAID, PEACE CORPS AND A NUMBER OF OTHER INTERNATIONAL
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DONORS WILL PARTICIPATE. CURRENT PROJECTIONS
INDICATE VOLUNTEER-YEAR FIGURES OF 88 FOR FY-78 AND
108 FOR FY-79.

THE PRESENT PEACE CORPS STAFFING PATTERN OF 5 FSR AND 4
FSL POSITIONS WILL PROVIDE STAFF SUPPORT FOR VOLUNTEERS AT A
LEVEL WHICH IS ADEQUATE FOR THE GROWTH PROJECTED OVER THE NEXT
TWO FISCAL YEARS. NO INCREASE IN THE NUMBER OF STAFF POSITIONS
IS ANTICIPATED.

D. HEW. THE PRESENT PROGRAM IS EXPECTED TO CONTINUE AT THE
CURRENT LEVEL WITHOUT ANY INCREASE-DECREASE.
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